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# 2022 ESAs Call for evidence on greenwashing

Fields marked with \* are mandatory.

## Responding to this Call for Evidence

The Call for Evidence (CfE) seeks input on potential greenwashing practices in the whole EU financial sector, including banking, insurance and financial markets, and which may be relevant to various segments of the sustainable investment value chain and of the financial product lifecycle.

All interested parties are welcome to contribute to the survey, including financial institutions under the remit of the three ESAs and other stakeholders ranging from retail investors and consumers associations to NGOs and academia.

Respondents are invited to contribute to this CfE, both to the common part and to the ESA-specific sections, or to those sections of the CfE which are relevant for a given respondent (by going directly to the relevant section).

All contributions should be submitted online via EU Survey.

UPDATE: The ESAs will accept contributions to the Call for Evidence via the EUsurvey link until the 16 January 2023 23:59 CET, after which the Call for Evidence will be closed.

<u>Please refer to the below PDF version of the Call for Evidence which provides more details on the various questions:</u>

ESAs\_Call\_for\_evidence\_on\_Greenwashing.pdf

#### **Publication of responses**

All contributions received will be published following the deadline, unless you request otherwise in the survey. A standard confidentiality statement in an email message will not be treated as a request for non-disclosure.

The ESAs reserve the right not to publish those responses which are assessed to be of an offensive or defamatory nature, are not related to the topic of the survey, or that include confidential information. A confidential response may be requested from us in accordance with EBA's, EIOPA's and ESMA's rules on access to documents. We may consult you if we receive such a request. Any decision we make not to disclose the response is reviewable by the ESAs' Board of Appeal and the European Ombudsman.

# **Data protection**

Information on data protection can be found at www.esma.europa.eu under the heading Legal Notice, at

www.eiopa.europa.eu under the heading Legal Notice and on the webpage https://www.eba.europa.eu /legal-notice.

For technical support about this survey you can contact:

EBA: EBA.Greenwashing@eba.europa.eu

EIOPA: ESAsGreenwashingCfE2022@eiopa.europa.eu

ESMA: ESMA.Greenwashing@esma.europa.eu

# A. Introduction and Background

# I. Introduction

- 1. Growing demand for sustainability-related products combined with rapidly evolving regulatory regimes and sustainability-related product offerings create a context that may be conducive to increased greenwashing risks. In its Renewed Strategy of July 2021, the European Commission (EC) laid out its expectation that supervisors play an essential role in identifying, preventing, investigating, sanctioning and remediating greenwashing, suggesting that it would issue a request to work on the subject to the three European Supervisory Authorities (ESAs).
- 2. On 23 May 2022, the ESAs received a request for input from the EC relating to greenwashing risks and supervision of sustainable finance policies. The EC requests each ESA, separately but in a coordinated manner, to provide input on greenwashing risks and occurrences in the EU financial sector and on the supervisory actions taken and challenges faced to address those risks. Two deliverables are foreseen in the request: a progress report expected by end of May 2023 and a final report expected by end of May 2024.
- 3. The work for this request for input can be structured in the following main areas:
  - a) Clearly defining greenwashing and better understanding the phenomenon, its scale and potential related risks;
  - b) Taking stock of the implementation of relevant sustainable finance legislation within the remit of the ESAs and identifying early challenges for stakeholders and regulators;
  - c) Mapping out various aspects of the supervisory response and assessing its adequacy from both a legal and a practical standpoint.
  - d) Issuing recommendations based on findings within the areas referred to above.
- 4. In order to deliver on the EC's request, the ESAs will build on a number of actions already planned under their respective workplans and will rely on a variety of data sources, as well as on extensive outreach. This CfE will contribute to the collection of up-to-date, detailed evidence to complement other sources of information.

#### II. Objectives and scope

5. With regard to the term "greenwashing", it is important to note that this CfE uses the term broadly to also include sustainability-related claims relating to all aspects of the ESG spectrum (i.e., environmental, social

and governance dimensions). This is consistent with the EC's request for input where the term "greenwashing" is used as referring to sustainability-related claims on environmental, social and/or governance aspects. In this regard, it is important to note that some market participants have given more prominence recently to environmental aspects due to developing sustainable finance legislation focusing on the environment and the increased focus on climate change. As a result, there may be an increasing number of misleading claims on environmental topics leading to greenwashing risks. This does not mean, however, that social and governance aspect could not lead to a significant number of misleading claims.

- 6. Concretely, the ESAs are interested in collecting:
- i. The views from various stakeholders on how to understand greenwashing and what the main drivers of greenwashing might be;
- ii. Examples of potential greenwashing practices across the EU financial sector relevant to various segments of the sustainable investment value chain and of the product lifecycle; and
- iii. Any available data to help the ESAs gain a concrete sense of the scale of greenwashing and identify areas of high greenwashing risks.
- 7. This CfE seeks evidence of potential greenwashing practices in connection to sustainability claims regarding entities (hereafter entity-level claims) and products or services (hereafter referenced together under the term product-level). 'Product' is a generic term including all financial instruments, securities, investment, banking, insurance or pension products as well as all services relevant for each sector considered. Product-level claims are typically about how a product or service is taking into account sustainability. On the other hand, entity-level claims are made in connection to what an entity is doing at the overall firmwide level (e.g. an insurance undertaking or insurance intermediary, a corporate issuer, a bank, a pension provider, or a benchmark administrator).
- 8. Furthermore, in line with the scope of the EC's request for input, the CfE seeks evidence related to potential greenwashing practices both within and outside the scope of current EU sustainable finance legislation. Consequently, the ESAs encourage respondents to also consider providing examples of potential greenwashing practices relating to products, practices, and/or to documents or other means of communication of claims currently not explicitly covered by the EU sustainable finance legislation (e.g. references to ESG awards made in marketing materials, claims made on websites, social media, etc.). For instance, such products include ESG ratings or ESG derivatives. The collection of examples would be relevant given the fast-evolving nature of ESG markets and of the offer of sustainability-related products. The ESAs also encourage respondents to consider providing examples which comply with existing EU sustainable finance legislation but the outcome would still result in greenwashing.
- 9. This CfE seeks to collect information relating to practices and potential greenwashing risks in the sectors within the remit of the three ESAs. These sectors cover a great variety of financial market participants (e.g. insurers, credit institutions, benchmark administrators, product manufacturers, investors), which may also be present across the sustainable investment and sustainable products value chain (hereafter for simplicity referenced as "the sustainable value chain"). Indeed, there is value in looking at greenwashing from a multidimensional perspective with the help of the sustainable value chain which includes the entities operating in all of the sectors listed below as well as other stakeholders such as the retail investors /consumers.

- 10. This CfE contains a section on general greenwashing-related aspects relevant for the whole financial sector, as well as three additional sections covering specific aspects within the remit of each of the ESAs. Please note that the below list contains some unavoidable overlap in the form of some entities that fall under the scope of several ESAs (e.g. certain banks providing investment services would in fact be in scope of both EBA's and ESMA's remit).
- a) EBA: credit institutions and related activities such as retail banking activities, corporate and project finance, investment services, own funds, funding, and liquidity instruments; payment service providers and payment services.
- b) EIOPA: insurance undertakings, insurance intermediaries including banks acting as insurance intermediaries, financial advisors acting as insurance brokers, and managing general agents occupational pension schemes, and undertakings offering or planning to offer the Pan-European Personal Pension Product (PEPP).
- c) ESMA: investment managers, investment firms, issuers and benchmark administrators. This sectoral prioritisation reflects ESMA's current understanding of the relative degree of greenwashing risks. Beyond these priority sectors, the CfE also aims to collect information on potential greenwashing issues within other segments within the sustainable value chain, in particular credit rating agencies and ESG data and rating providers.

Please note the below document which contains further explanations on the type of entities and products that fall under each sector.

ESAs\_CfE-\_footnotes\_entities.pdf

- 11. All interested stakeholders are invited to respond to this CfE, both to the common part and to the ESA-specific sections, or to those sections of the CfE which are relevant for a given respondent.
- 12. It is important to note that this CfE does not seek input in relation to sustainability-related claims made regarding entities, products or services not under the scope of the ESAs, such as sustainability-related claims regarding non-financial products (e.g. consumer goods).

# III. Possible features of greenwashing

- 13. In providing feedback on greenwashing in the ESAs common section respondents are invited to consider a number of possible features of greenwashing that are listed below. These features are only illustrative and are not meant to set out a framework that the ESAs have approved or endorsed; they are only meant to help structure the analysis of the greenwashing phenomenon. Sectorial differences may exist.
- 14. Greenwashing is a complex phenomenon which can involve or impact a multitude of financial market participants and potentially affects all sectors in the sustainable value chain.
- 15. The drivers of greenwashing are multifaceted and may include demand for sustainability-related products, data-related issues, the need to build expertise and skills, challenges in the application of new rules, inconsistent interpretations of the legal regime and financial literacy gaps, etc. In order to address the causes, it is therefore necessary to understand more clearly the phenomenon and arrive at a shared

understanding of greenwashing issues.

- 16. Greenwashing could be analysed through four main dimensions:
- a) The role market participants can play in greenwashing, which could include three possible categories: trigger, spreader and receiver of a sustainability-related claim. These three categories represent three potential roles that stakeholders across the sustainable value chain can have in any given occurrence of greenwashing.
- b) The actual topics on which the sustainability-related claims are made. These topics can be cross-sectoral, can apply at entity- and product-level and can be grouped into 3 broad categories. This does not however mean that all 3 categories necessarily lead to greenwashing in all sectors. The 3 categories are: (1) Claims about an entity's governance and remuneration around sustainability and about an entity or a product's dedicated resources to sustainability matters, (2) Claims about sustainability strategy, objectives, characteristics or qualifications of a product, an entity, or a service and (3) Claims about sustainability-related metrics based on historical data or future targets.
- c) The misleading qualities of a sustainability-related claim, which specify in which way a claim can be construed as misleading (e.g. selective disclosure or hidden trade-off such as cherry-picking positive information and/or omitting relevant negative information; exaggerated claims and/or failure to deliver on such claims; omission or lack of disclosure; vagueness or ambiguity or lack of clarity; poor advice; etc).
- d) The channels through which the sustainability-related claims are communicated to other actors across the sustainable value chain (e.g. regulatory documents, ratings/benchmarks/labels, product information, marketing materials) or the various stages of the product lifecycle in which they occur (e. g. product delivery, product manufacturing).

B. Background questions/contact information
* Country  IE
* Name of the respondent or organisation
First Sentier Investors
* Email
finian.power@firstsentier.com
* Type of respondent or organisation  Auditors and third-party verifier  Bank association Benchmarks administrator  Conglomerate  Consultancy company

	Consumer association
	Credit institution
	Credit Rating Agency
	Data provider
	ESG ratings provider
	Institutional investor
	Insurance intermediary
	Insurance undertaking
	Investment firm
<b>V</b>	Investment manager
	Issuer
	Market association
	Non-Governmental Organisation
	Occupational pension scheme(s) provider
	Other, please specify
	Payment service provider
	Pension fund
	PEPP distributor
	PEPP manufacturer
	Policymaker
	Regulator/Supervisor
	Retail investor/Consumer
	Think tank, academic
	Trade union
ıll con	tributions received will be published following the deadline, unless you request otherwise. Please tick thi
you v	vant your contribution to remain confidential:

Α is box if

I want my contribution to remain confidential

# C. ESAs common section of the CfE

# 1. Possible features of greenwashing

#### 1.1 Core features or greenwashing

This part of the survey enquires about the views of respondents on what can be seen as core characteristics of greenwashing, including:

1) Similarly with the communication of other **misleading** claims there are several ways in which sustainability-related statements, declarations, actions, omissions or communications may be misleading. On the one hand, communications can be misleading due to the omission of information that consumers or investors would need to take an informed transactional or investment decision (including but not limited to partial, selective, unclear, unintelligible, inconsistent, vague, oversimplistic, ambiguous or untimely information, unsubstantiated statements). On the other hand, communications can be misleading due to the actual provision of information, relevant to an informed transactional or investment decision, that is false, deceives or is likely to deceive consumers or investors (including but not limited to mislabelling,

misclassification, mis-targeted marketing);

- 2) Greenwashing can occur either **at entity level** (e.g. in relation to an entity's sustainability strategy or performance), **at product level** (e.g. in relation to products' sustainability characteristics or performance) or **at service level** including advice and payment services (e.g. in relation to the integration of sustainability-related preferences to the provision of financial advice).
- 3) Greenwashing can be either **intentional or unintentional** (e.g. resulting from negligence or from misinterpretation of the sustainable finance regulatory framework requirement).
- 4) Greenwashing can occur at any point where sustainability-related statements, declarations or communications are made, including **at different stages of the cycle of financial products/services** (e.g. manufacturing, delivery, marketing, sales, monitoring) **or of the investment value chain** (e.g. issuer, benchmark/rating provider, investment firms, etc.).
- 5) Greenwashing may occur in specific disclosures required by the EU sustainable finance regulatory framework (e.g. SFDR Article 9 product-level disclosure requirements). Greenwashing may also occur as a result of non-compliance with general principles as featured either in general EU financial legislation or more specifically in EU sustainable finance legislation (e.g. the requirement to provide information that is fair, clear and not misleading). In that context, greenwashing may occur in relation to entities that are currently outside of the remit of the EU sustainable finance legislation as it currently stands (e.g. ESG ratings).
- 6) Greenwashing can be triggered by the entity to which the sustainability communications relate or by the entity responsible for the product, or it can be triggered by third parties (e.g., ESG rating providers or third-party verifiers).
- 7) If not addressed, greenwashing will **undermine trust in sustainable finance markets and policies**, regardless of whether immediate damage to individual consumers or investors (in particular through misselling) or the gain of an unfair competitive advantage has been ascertained.
- **Q A.1**: Please provide your views on whether the above-mentioned core characteristics of greenwashing reflect your understanding of and/or experience with this phenomenon and whether you have anything to add/amend /remove.

4000 character(s) maximum

The above core characteristics do represent FSI's current understanding of greenwashing.

Characteristics of particular concern for financial market participants include i) unintentional greenwashing caused by misinterpretation or differing interpretations of a sustainable finance regulatory framework. There has been much written about the investment industry's concern regarding clear definitions and unclear standards as to what constitutes a 'sustainable investment'. This ambiguity has left financial market participants open to interpreting definitions incorrectly and has led to recent re-categorisations particularly in regards to products in scope of the SFDR. FSI would welcome any clarity from the ESA's as to how enforcement action would/may differ for instances of unintentional greenwashing versus intentional greenwashing. We see intention to make misleading claims as very different to unintentional errors or misinterpretations.

- ii) Greenwashing may occur in specific disclosures including SFDR periodic reporting. Again, given the open interpretation of sustainable investments, financial market participants may unintentionally misrepresent the percentage of sustainable investments held by a financial product as defined by their own internal framework. This could invariably lead to claims of greenwashing.
- iii) Financial market participants can potentially 'spread' inaccurate, understated, imprecise data received from sources such as corporate entities (triggers) or other third parties (also triggers), i.e ESG rating providers. Given the reliance on accurate information from these entities, this could result in FMP's unintentionally incorrectly classifying products or securities as sustainable. The current lack of regulation of ESG rating providers also poses challenges with regards to opaque data validation and methodology consistency across providers. As such, FMP's could also intentionally obtain 'more favourable' sustainability data based on the provider used particularly where estimates or proxies may be used.

**Q A.2**: Do you have or use a specific definition of greenwashing as part of your activities? If so, please share this definition.

4000 character(s) maximum

None defined, we are in the process of developing a definition

# 1.2 Dimensions of greenwashing

- 1.2.1. The potential roles market participants can play in greenwashing
- **Q A.3**: Market participants could potentially play three main different roles (trigger, spreader, receiver) in any given occurrence of greenwashing. For instance, a corporate issuer can trigger greenwashing by understating its carbon emissions. This misleading claim could be communicated to both investment managers, ESG data providers and/or other market participants some of whom might continue to spread the misleading claim to the end investors/consumers, who will be the receiver of greenwashing.
- **Q A.3.1**: Do you agree that market participants could be involved in three different ways in greenwashing, as described above?
  - a) Yes
  - b) No

## 1.2.2. The topics of sustainability-related claims

Another dimension of greenwashing is the topic of a given sustainability-related claim, which can be grouped into 3 broad topics. These can be applicable to various sectors across the sustainable value chain and can be cross-cutting at entity- and product-level. However, this does not mean that all of these 3 categories necessarily lead to greenwashing in all sectors. Moreover, it is important to note that one given claim can fall under several topics, for instance an entity making claims about targeting positive impact on climate change can be split into its actual strategy around creating positive impact (falling under Topic 2), its governance around monitoring and implementing this strategy including dedicated staff composed of impact analysts (Topic 1), while the actual metrics referenced to measure the impact would fall under Topic 3. Furthermore, greenwashing can occur in relation to an isolated claim about one of the topics listed below or it may relate to a combination of claims which in aggregate constitute greenwashing.

Please note the enclosed document contains further explanations on the categories of topics listed below. We strongly encourage you to consult these in order to better understand the topics and sub-topics of sustainability-related claims listed below.

ESAs\_CfE-\_footnotes\_topics.pdf

- Topic 1: Claims about an entity's governance and remuneration around ESG and about an entity or a product's dedicated resources to sustainability matters:
  - i. Board and senior management's role in sustainability
  - ii. ESG corporate resources and expertise
- Topic 2: Claims about the sustainability strategy, objectives, characteristics or qualifications of a product, an entity, or a service:
  - i. ESG strategy, objectives, characteristics
  - ii. Sustainability management policies
  - iii. ESG qualifications / labels / certificates
  - iv. Engagement with stakeholders
- Topic 3: Claims about sustainability-related metrics based on historical data or future targets:
  - i. ESG performance to date (including metrics for impact claims)
  - ii. Pledges about future ESG performance (ESG targets, including net-zero commitments; transition plan, taxonomy alignment plans)

**Q A.4**: Please indicate the degree to which you consider each topic described above, as prone to the occurrence of greenwashing. Please provide a score from 1 to 5 (where 1 = very low occurrence; 2 = low occurrence; 3 = neutral; 4 = high occurrence; 5 = very high occurrence).

	1	2	3	4	5	Don't know
*						

Board and senior management's role in sustainability (Topic 1, i)	0	•	0	0		0
* ESG corporate resources and expertise (Topic 1, ii)	0	0	•	0	0	0
* ESG strategy, objectives, characteristics (Topic 2, i)	0	0	0	•	0	0
* Sustainability management policies (Topic 2, ii)	0	0	•	0	0	0
* ESG qualifications / labels / certificates (Topic 2, iii)	0	0	0	•	0	0
* Engagement with stakeholders (Topic 2, iv)	0	0	•	0	0	0
* ESG performance to date (including metrics for impact claims) (Topic 3, i)	0	0	0	•	0	0
* Pledges about future ESG performance (ESG targets, including net-zero commitments; transition plan, taxonomy alignment plans) (Topic 3, ii)	0	0	0	•	0	0

Q A.4.1: Please specify the underlying drivers of greenwashing in relation to the topics you scored higher.

4000 character(s) maximum

ESG Performance to date – drivers of greenwashing could relate to financial market participants acting as spreaders of inaccurate corporate information. This information could feed into inaccurate impact metrics such as carbon intensity or gender diversity ratios. This could also be the case where financial market participants have exaggerated the impact their investments and their activities in relation to those investments have had.

Pledges about future ESG performance – drivers of greenwashing would relate to corporate entities or financial products overstating and/or overcommitting to net-zero pledges with a view to only enhancing public relations without verifiable plans to meet these objectives over short, medium and long-term horizons.

**Q A.5**: For the same list of topics listed in the previous question, please provide a score from 1 to 5 on the potential harm/impact of a misleading claim made on that topic (where 1 = very low impact; 2 = low impact; 3 = neutral; 4 = high impact; 5 = very high impact).

	1	2	3	4	5	Don't know
* Board and senior management's role in sustainability (Topic 1, i)	0	0	•	0	0	0
* ESG corporate resources and expertise (Topic 1, ii)	0	0	•	0	0	0
* ESG strategy, objectives, characteristics (Topic 2, i)	0	0	0	•	0	0
* Sustainability management policies (Topic 2, ii)	0	0	•	0	0	0
* ESG qualifications / labels / certificates (Topic 2, iii)	0	0	0	•	0	0
* Engagement with stakeholders (Topic 2, iv)	0	0	0	•	0	0
* ESG performance to date (including metrics for impact claims) (Topic 3, i)	0	0	0	•	0	0

* Pledges about future ESG performance (ESG targets,	0	0	0	0	0	0
including net-zero commitments; transition plan, taxonomy						
alignment plans) (Topic 3, ii)						

**Q A.5.1**: Please explain what types of impacts or harm and their consequences you anticipate as a result of greenwashing practices.

4000 character(s) maximum

Impacts from greenwashing practices include Investors being misled and purchasing products incompatible or misaligned with their investment preferences. This could result in the undermining of investor confidence in sustainable finance practices and regulation.

Furthermore, claims of greenwashing could result in Financial market participants being open to legal action and the associated reputational damage that this may cause. Ultimately, we could see a loss of trust in the financial industry including sustainable finance legislation

**Q A.6**: In addition to the three topics and eight sub-topics above, do you identify any additional topics which would be relevant to potential greenwashing issues?

- a) Yes
- b) No

**Q A.7**: Please indicate below if you have any additional comments regarding the relevance of the above topics on which sustainability-related claims are made in the context of a given sector or entity.

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## 1.2.3 The way in which a claim can be misleading

**Q A.8**: On a scale from 1 (i.e. "not at all relevant") to 5 ("very relevant"), please indicate the extent to which you find each of the misleading qualities of a sustainability-related claim listed below relevant to greenwashing practices.

	1	2	3	4	5	Don't know
* Selective disclosure or hidden trade-off (cherry-picking positive information and/or omitting relevant negative information)	0	0	0	•	0	•
* Empty claims (exaggerated claims and/or failure to deliver on such claims)	0	0	0	•	0	0
* Omission or lack of disclosure	0	0	0	•	0	©
* Vagueness or ambiguity or lack of clarity	0	0	•	0	0	©
* Inconsistency across various disclosures and communications (marketing, regulatory, website, etc.)	0	0	•	0	0	0
* Lack of fair and meaningful comparisons, thresholds, scenarios and/or underlying assumptions	0	0	•	0	0	0

* No proof (unsubstantiated)	0	0	0	•	0	0
* Misleading /Suggestive non-textual imagery and sounds (including the use of specific colours like green)	0	0	•	0	0	0
* Irrelevance	0	•	0	0	0	0
* Outdated information	0	0	•	0	0	0
* Misleading / suggestive use of ESG-related terminology (naming-related greenwashing)	0	0	0	•	0	0
* Outright lie (falsehood)	0	0	0	0	•	0

**Q A.8.1**: Please provide further comments to the identified misleading qualities of communication in the context of greenwashing. In particular, should any of the qualities be added, amended or deleted from the list and if so, why? 4000 character(s) maximum

The 12 identified misleading qualities are all of relevance in the context of greenwashing. We rate the majority of the misleading qualities as relevant or very relevant with i) empty claims, ii) outright lies and iii) misleading / suggestive use of ESG-related terminology rating highest. In particular, empty/exaggerated claims can have a detrimental and damaging effect on consumer/investor confidence in market participants

#### 1.2.4 Which communication channel

Another dimension of greenwashing is represented by the channels through which sustainability-related claims are communicated to other actors in the sustainable value chain.

These channels include, but are not limited to, the following: (1) Regulatory documents (including Key Investor Documents or Key Information Documents (KIDs), prospectuses, financial statements, management reports, non-financial statements, benchmark statements and methodology documents, insurance—product information documents, pension benefit statements, etc.) or regulatory disclosures, (2) Ratings[1]/benchmarks/labels, (3) Product information (including internal classifications and internal target market, product testing and distribution strategy related documentation), (4) Intermediary/advice information, (5) Marketing materials (including website, social media), (6) Voluntary reporting, falling outside previous categories as reported on a voluntary basis.

**Q A.9**: Regarding the above dimension and the list of channels through which misleading claims can be communicated to other segments of the sustainable value chain, please indicate the likelihood that a given channel serves to communicate misleading sustainability claims made at entity level and/or at product/service level. Please score each channel from 1 (rather unlikely) to 5 (very likely):

	1	2	3	4	5	Don't know
* a) Regulatory documents (including Key Investor Documents or Key Information Documents, Prospectuses, Financial statements, Management Reports, Non-Financial Statements, Benchmark statements and methodology documents, insurance-product information documents, pension benefit statements, etc.) and/or any mandatory disclosures	0	0	0	•	0	©
* b) Ratings (ESG ratings and/or other ESG data products)	0	0	0	0	0	0

* c) Benchmarks		0	•	0	0	0
* d) Labels	0	0	•	0	0	0
e) Product information (including internal classifications, and internal target market, product testing and distribution strategy related documentation)	0	0	0	•	0	0
* f) Intermediary/advice information	0	0	0	•	0	0
* g) Marketing materials (including website, social media, advertising)	©	0	0	0	•	0
* h) Voluntary reporting, falling outside previous categories as reported on a voluntary basis	0	0	0	•	0	0
* i) Other (please specify)	0	0	0	0	0	•

**Q A.9.1**: Please indicate below if you have any comments regarding the communication channels of potentially misleading sustainability-related claims?

4000 character(s) maximum

Each of the identified channels are open to communicating misleading claims. An area of particular concern is marketing materials including the growing use of social media channels. A 2021 Harvard University report, commissioned by Greenpeace, revealed high levels of corporate greenwashing across social media channels. The report stated social media was the new frontier of climate deception. Financial market participants are not immune to the misuse of adverts / marketing to promote misleading green credentials. It is also important to ensure consistency of any sustainability-related claims across these channels.

# 1.2.5 At which stage of the lifecycle and where in the business model/management does greenwashing occur

In addition to the different channels of transmission of claims, greenwashing can also occur at various stages of the product lifecycle, including: the product manufacturing stage (product development, product design, market targeting), the product delivery stage (marketing, product-related disclosure, distribution, sales), the product management stage (product monitoring/review, ongoing product-related disclosure). Beyond the product lifecycle, greenwashing can occur at the entity-level: in the business model (value chains, group structures, innovation and technology, outsourcing) or in the business management (culture, governance arrangements, systems and processes).

**Q A.10**: For each of the stages of product lifecycle and with regard to the business model and management, please indicate the likelihood of the occurrence of greenwashing. Please provide scores ranging from 1 (rather unlikely) to 5 (very likely):

	1	2	3	4	5	Don't know
* a) Product manufacturing	0	•	0	0	0	0
* b) Product delivery – marketing: advertisements, non-regulatory information	0	0	0	•	0	0
* c) Product delivery – regulatory disclosure	0	0	•	0	0	0

* d) Product delivery – distribution channels	0	0	•	0	0	0
* e) Product delivery – sales: information asymmetry (this includes under or over emphasis of certain product features)	0	0	0	•	0	0
* f) Product delivery – sales: misselling due to misleading information/disclosure	0	0	0	•	0	0
* g) Product delivery – sales: misselling due to unsuitable product	0	0	0	•	0	0
* h) Product delivery – sales: incentives at point of sale	0	0	0	•	0	0
* i) Product management – product monitoring, product review, ongoing product disclosure	0	0	•	0	0	0
* j) Business model at entity level – value chain, group structure, innovation/digitalization, outsourcing	0	0	•	0	0	0
* k) Business management at entity level – culture, governance arrangements, systems and processes	0	0	•	0	0	0

#### Q A.10.1: Please indicate below if you have any comments on the above question

4000 character(s) maximum

All stages of the product lifecycle including manufacture, delivery and management can be prone to greenwashing. Each stage could be manipulated to intentionally mislead using any of the misleading qualities of a sustainability-related claim. A FMP's product governance framework would be a critical framework to ensure their investment products are manufactured, distributed and managed in accordance with regulatory expectations.

#### 1.2.6 Further considerations

**Q A.11**: Are there any relevant elements or features of greenwashing which have not been referenced in the questions above?

- a) Yes
- b) No

# 2. Examples of potential greenwashing practices

This section of the survey relates to the collection of examples of potential greenwashing practices that you may have encountered that we would like to encourage you to describe below. These examples can be within or outside the current scope of the EU sustainable finance legislation and should refer to the financial sector within the remit of at least one of the ESA's. This CfE does not seek input in relation to sustainability-related claims made regarding entities, products or services not under the scope the ESAs, like sustainability-related claims regarding non-financial products (e.g. consumer goods). Please make sure to provide examples for which you can answer at least some of the below questions. Please provide the details of the described cases to the best of your knowledge.

Please bear in mind that the purpose of this survey is to gather useful and concrete examples that will help

the ESAs to better understand greenwashing. Greenwashing cases reported in this CfE are mainly sought for the purpose of informing the advice which the ESAs would provide to the European Commission. Therefore, you may either give full details about the actual names of the entities or products involved in a potential greenwashing practice, or you may refer to them as 'entity X', 'product Y'.

Respondents can provide up to 5 examples of greenwashing in this survey. If you are able to identify more examples of greenwashing, please choose those cases which are the most relevant in your view, and the most likely to occur.

Q A.12: Are you able to identify and characterize at least one example of potential greenwashing practice?
<ul> <li>a) Yes, I can provide at least one example of potential greenwashing practice</li> </ul>
b) No, I cannot identify a specific example of potential greenwashing practice
Q A.12.1: (If no) If you have not identified occurrences of greenwashing, what is the reason for that?
a) There is no specific methodology on how to detect (potential) greenwashing cases
b) As sustainable finance requirements (including definitions and disclosure standards) are new/not in force
yet, greenwashing is hard to detect
c) Few or no products with sustainability features are offered in my jurisdiction / entity / area of interest,
decreasing the risk of greenwashing
d) I have not encountered any instances of greenwashing
e) Other, please specify below
Q A.13: Do you want to raise any additional points that was not included in this survey?
none

# D. EBA section of the CfE

Greenwashing in the context of credit institutions, investment firms and payment service providers' activities

#### Types and forms of greenwashing

The questions below aim at identifying the most common forms and types of greenwashing that may occur within <u>credit institutions</u>, investment firms and payment service providers. For some of the items listed, please provide a score from 1 (i.e. 'Very unlikely') to 5 (i.e. 'Very likely'), a brief explanation of the score when deemed relevant as well as some examples of how greenwashing may occur. Respondents are encouraged to provide a score to each item but may choose not to respond to some items (by reporting 0 'Don't know') if they consider themselves not in a position to express view.

Question D.1: In the context of ESAs' work on greenwashing, claims on environmental (e.g., climate-related) and /or social (e.g., human rights) and/or governance (e.g. director's duties) topics are considered. Based on your experience/knowledge, please indicate which of the following topics may be prone to the occurrence of greenwashing practices by EU banks, investment firms and payment service providers. [For each of the following items, please provide a score from 1 (i.e. 'Very unlikely') to 5 (i.e. 'Very likely'), or 0 ('Don't know')]:

	1 (Very unlikely)	2 (Unlikely)	3 (Neither unlikely /likely)	4 (Likely)	5 (Very likely)	0 (Don't know)
Misleading claim on E topics	0	0	0	0	0	0
Misleading claim on S topics	0	0	0	0	0	0
Misleading claim on G topics	0	0	0	0	0	0
Misleading claims on combined E and S topics	0	0	0	0	0	0
5. Misleading claims on combined S and G topics	0	0	0	0	0	0
6. Misleading claims on combined E and G topics	0	0	0	0	0	0
7. Misleading claims on combined ESG topics	0	0	0	0	0	0

Please briefly elaborate on y	your assessment:
-------------------------------	------------------

4	1000 character(s) maximum

Question D.2: In the context of <u>credit institutions</u>, please indicate which of the following areas may be prone to the occurrence of greenwashing practices? [For each of the following items, please provide a score from 1 (i.e. 'Very unlikely') to 5 (i.e. 'Very likely' or 0 ('Don't know')].

# D.2.1. Institution level:

	1 (Very unlikely)	2 (Unlikely)	3 (Neither unlikely/likely)	4 (Likely)	5 (Very likely)	0 (Don't know)
Green/ sustainability-related claim on the business strategy	0	0	0	0	0	0
2. Green/ sustainability-related claim on the corporate governance	0	0	0	0	0	0
Green/ sustainability-related claim on other entity-specific aspects (please specify below)	0	0	0	0	0	0

2. Product and service 12.1. Green/ sustainability		claim on	retail and SM	IE banl	king products a	and services	including th	e followi
	1 (V unlik	'ery kely)	2 (Unlikely)		(Neither likely/likely)	4 (Likely)	5 (Very likely)	0 (Don't know
1. Consumer loans	(		0		0	0	0	0
2. Mortgages	(		0		0	0	0	0
3. Deposits	(	0	0		0	0	0	0
4. Other (please	(		0		0	0	0	0
specify below) se specify 'Other': character(s) maximum								
se specify 'Other':	-related c	claims or 1 (Ve unlike	ry 2		3 (Neither unlikely	4	5 (Very	0 (Don
se specify 'Other':  character(s) maximum  2.2. Green/ sustainability		1 (Ve	ry 2		3 (Neither		5 (Verv	0 (Don
se specify 'Other':  character(s) maximum  2.2. Green/ sustainability collowing:  1. Specialised lending		1 (Ve	ry 2		3 (Neither unlikely	4 (Likely)	5 (Very likely)	
se specify 'Other': character(s) maximum  2.2. Green/ sustainability collowing:  1. Specialised lending project finance  2. Venture capital and		1 (Ve unlike	ry 2	xely)	3 (Neither unlikely /likely)	4 (Likely)	5 (Very likely)	0 (Don
se specify 'Other': character(s) maximum  2.2. Green/ sustainability collowing:  1. Specialised lending project finance  2. Venture capital and private equity	and	1 (Ve unlike	ry 2 ly) (Unlik	(ely)	3 (Neither unlikely /likely)	4 (Likely)	5 (Very likely)	0 (Dorn know
se specify 'Other': character(s) maximum  2.2. Green/ sustainability collowing:  1. Specialised lending project finance  2. Venture capital and private equity  3. Corporate bonds	and	1 (Ve unlike	ry 2	(ely)	3 (Neither unlikely /likely)	4 (Likely)	5 (Very likely)	0 (Don knov

# D.2.2.3. Green/ sustainability-related claims on own funds, funding and liquidity instruments, including the following:

	1 (Very unlikely)	2 (Unlikely)	3 (Neither unliekly /likely)	4 (Likely)	5 (Very likely)	0 (Don't know)
Capital instruments (common equity, other equity)	0	0	0	0	0	0
Bonds of which proceeds are used to finance green or social projects	0	0	0	0	0	0
3. Sustainability-linked bonds	0	0	0	0	0	0
4. Regular bonds	0	0	0	0	0	0
5. Securitisations	0	0	0	0	0	0
6. Covered bonds	0	0	0	0	0	0
7. Other (please specify below)	0	0	0	0	0	0

2.2.4. Green/ sustainability-related clair ities			3		es, and pub	olic sec
	1 (Very unlikely)	2 (Unlikely)	(Neither unlikely /likely)	4 (Likely)	(Very likely)	(Don knov
Claims on financing of governments, regional authorities, and public sector entities	0	©	0	0	0	0
2.2.5. Green/ sustainability-related clair	ns on payme	nt account and	d (online) paym	ent services	3	
	1 (Very unlikely)	2 (Unlikely)	3 (Neither unlikely /likely)	4 (Likely)	5 (Very likely)	0 (Don knov
Claims on payment account and (online) payment services	0	•	©	0	0	0
2.2.6. Green/ sustainability-related clair	ms on other p	roducts and se	ervices			
	1 (Very unlikely)	2 (Unlikely)	3 (Neither unlikely /likely)	4 (Likely)	5 (Very likely)	0 (Don know
Claims on other products and services (please specify below)	0	0	0	0	0	0
ase specify 'Other products and servic	es' here:					
0 character(s) maximum						
		Question D 2				
ase elaborate on your assessment to a	any points of	Quodion B.E.				
ase elaborate on your assessment to a	any points of					
	any points of					

	1 (Very unlikely)	2 (Unlikely)	3 (Neither unlikely /likely)	4 (Likely)	5 (Very likely)	0 (Don't know)
Green/ sustainability related claim on the business strategy	0	0	0	0	0	0
2. Green/ sustainability related claim on the corporate governance	0	0	0	0	0	0
Green/ sustainability related claim on other entity-specific aspects (please specify below)	0	0	0	0	0	0

Please	specify	'other	entity	specific	aspects'	(referred	to in	point 3	) here:
--------	---------	--------	--------	----------	----------	-----------	-------	---------	---------

50	Character(s) maximum

# D.3.2. Product and service level:

	1 (Very unlikely)	2 (Unlikely)	3 (Neither unlikely /likely)	4 (Likely)	5 (Very likely)	0 (Don't know)
Green/ sustainability related claim on portfolio management activities and investment advice	©	0	0	0	0	0
Green/ sustainability related claim on underwriting of financial products	©	0	0	0	0	0
Green/ sustainability related claim on trading on own account activities	©	0	0	0	0	0
4. Green/ sustainability related claim on payment services (e.g. offsetting, clearing, reception transmission of orders)	0	0	•	•	0	0
5. Green/ sustainability related claim on other services and products (please specify below)	0	0	0	0	0	0

P	lease specify	'other	services and	l products'	(referre	d to in	point 5	) here:

5	i0 character(s) m	aximum			

llowing areas may be prone to the e provide a score from 1 (i.e., 'Very	occurrence of	-	practices? [Fo	or each of th		
	1 (Very unlikely)	2 (Unlikely)	3 (Neither unlikely /likely)	4 (Likely)	5 (Very likely)	0 (Dor kno
Green/ sustainability related claim on the business strategy	0	0	0	0	0	0
2. Green/ sustainability related	0	0	0	0	0	0
claim on corporate governance						
claim on corporate governance  3. Green/ sustainability related claim on other entity-specific aspects (please specify below)  e specify 'other entity specific aspectance character(s) maximum	cts' (referred t	to in point 3) he	ere:	0	•	0
3. Green/ sustainability related claim on other entity-specific aspects (please specify below) e specify 'other entity specific aspe	cts' (referred t		ere:		•	0
3. Green/ sustainability related claim on other entity-specific aspects (please specify below)  e specify 'other entity specific aspectance asp	1 (Very unlikely)		3 (Neither unlikely /likely)	4 (Likely)	5 (Very likely)	0 (Doi kno
3. Green/ sustainability related claim on other entity-specific aspects (please specify below)  e specify 'other entity specific aspectance asp	1 (Very	to in point 3) he	3 (Neither unlikely		5 (Very	(Doi
3. Green/ sustainability related claim on other entity-specific aspects (please specify below)  e specify 'other entity specific aspectaracter(s) maximum  Product and service level:  1. Green/ sustainability related claim on online payment	1 (Very	to in point 3) he	3 (Neither unlikely /likely)		5 (Very likely)	(Doi

Please elaborate on your assessment of any points of Question D.4:

4	000 d	char	acte	r(s) n	naxin	num										

Question D.5: Please fill-in the two tables below on a best effort basis with some illustrative examples of potential greenwashing (one cell can include several examples).

# D.5.1. At product and service level:

	Retail banking	Corporate banking	Investment services	Payment services and electronic currencies	Own funds, funding and liquidity instruments
Misleading statements on the					
current sustainability characteristics					
(i.e. how sustainability is taken into					
account in the current objective,					
design, practice or strategy)					
E.g., Incorrect disclosures on EU					
taxonomy alignment (green asset					
ratio) of mortgages and car					
portfolios.					
2. Misleading statements on the					
sustainability results and/ or 'real					
world' impact of a product, service,					
financial instrument, or entity.					
E.g., Unsubstantiated claim that					
ascertains that a green loan/					
investment (e.g., in energy					
improvement) will allow the					
customer to reduce home energy					
consumption by X%.					
3. Misleading statements on the					
future sustainability commitments					
relying on medium and/or long-term					
plan (e.g., future GHG emissions					
reduction, transition to carbon					
neutrality).					
E.g., Companies making public					
commitments to reduce scope 3					
emissions and/or reach net zero					
emissions for a given retail portfolio					

(e.g., mortgages, car loans) but
transition plan is not credible.

# D.5.2. At entity level

	Business strategy	Internal corporate governance
Misleading statements on the current sustainability characteristics (i.e.		
how sustainability is taken into account in the current objective, design,		
practice or strategy)		
E.g., Incorrect disclosures on EU taxonomy alignment (green asset ratio) of		
mortgages and car portfolios.		
2. Misleading statements on the sustainability results and/ or 'real world'		
impact of a product, service, financial instrument, or entity.		
E.g., Unsubstantiated claim that ascertains that a green loan/ investment (e.		
g., in energy improvement) will allow the customer to reduce home energy		
consumption by X%.		
3. Misleading statements on the future sustainability commitments relying on		
medium and/or long-term plan (e.g., future GHG emissions reduction,		
transition to carbon neutrality).		
E.g., Companies making public commitments to reduce scope 3 emissions		
and/or reach net zero emissions for a given retail portfolio (e.g., mortgages,		
car loans) but transition plan is not credible.		

# Scale and prevalence of greenwashing

The questions below aim at assessing the overall materiality, understood as the scale and prevalence, of greenwashing practices by credit institutions, investment firms and payment service providers.

Please elaborate and provide any justification or evidence underlying your response, whenever possible.

Question D.6: In	your view, the materiality	of greenwashing by	y credit institutions, is:
------------------	----------------------------	--------------------	----------------------------

	Low	Medium	High	Don't know
1. Currently	0	0	0	0
2. Going forward	0	0	0	0

se briefly elaborate or	n your a	ssessment:					
00 character(s) maxin	num						
stion D.7: In your vie	w, the m	nateriality of	greenwas	shing by <b>invest</b> i	ent firms i	s:	
stion D.7: In your vie			-		ent firms	s:	
stion D.7: In your vie	w, the m	nateriality of o	greenwas High	shing by <u>investi</u> Don't know	ent firms i	s:	
stion D.7: In your view			-		<u>ent firms</u> i	S:	

Please briefly elaborate or	າ vour assessment:
-----------------------------	--------------------

4000	1 ,	/ 1	
4000	character	(5)	maximum

	( /			

# Question D.8: In your view, the materiality of greenwashing by payment service providers is:

	Low	Medium	High	Don't know
1. Currently	0	0	0	0
2. Going forward	0	0	0	0

i	D.I	1 1 6	1.1				
	Please.	prietiv	elanora	ite on	vour	assessm	ent.

4	ou character(s) maximum									

**Question D.9**: Greenwashing can also generate financial risks to institutions. For credit institutions, what would be the risks most impacted by greenwashing? [For each of the following items, please provide a score from 1 (i.e. 'Extremely irrelevant') to 5 (i.e. Extremely relevant') or 0 ('Don't know'), and elaborate if deemed appropriate].

	1 (Extremely irrelevant)	2 (Irrelevant)	3 (Neither irrelevant /relevant)	4 (Relevant)	5 (Extremely relevant)	0 (Don't know)
Operational risk including losses related to litigation and liability risks	0	0	0	0	0	0
2. Conduct risk	0	0	0	0	0	0
3. Reputational risk	0	0	0	0	0	0
4. Strategic and business risk	0	0	0	0	0	0
5. Funding risk	0	0	0	0	0	0
6. Liquidity risk	0	0	0	0	0	0
7. Credit risk	0	0	0	0	0	0
8. Market risk	0	0	0	0	0	0
9. Other (please specify below)	0	0	0	0	0	0

ease briefly elaborate on your assessment. On an optior				
	_	-		
on-credit) institutions would be most materially exposed 4000 character(s) maximum	to as a res	uit of greenw	asning in	your opinion.
• /				
uestion D.10: In your view, the potential overall impact o	of greenwa	shing (under	stood her	e as any detrimen
eenwashing may cause, including in terms of financial in	nplications	but not limite	ed to) is:	
	Low	Medium	High	Don't know
For the credibility of sustainable financial markets	0	0	0	0
2. For end-investors	0	0	0	0
3. For individual customers	0	0	0	0
4. For individual institutions	0	0	0	0
5. For national (if applicable) financial stability	0	0	0	0
6. For the EU financial stability	0	0	0	0

#### Addressing greenwashing risks

The questions below aim at identifying the potential challenges to prevent greenwashing and at determining how greenwashing risk within EU credit institutions, investment firms and payment service providers could be further tackled. For some of the items listed, please provide a score from 1 (i.e., 'extremely irrelevant') to 5 (i.e., 'extremely relevant'), a brief explanation of the score as well as any justification or evidence underlying your response, whenever possible. Respondents are encouraged to provide a score to each item but may choose not to respond to some items (by reporting 0 ('Don't know')) if they consider themselves not in a position to express their view.

Question D.11: What are the main challenges to address greenwashing risk? [For each of the following items, please provide a score from 1 (i.e., 'Extremely irrelevant') to 5 (i.e., 'Extremely relevant'), or 0 ('Don't know')]

	1 (Extremely irrelevant)	2 (Irrelevant)	3 (Neither irrelevant /relevant)	4 (Relevant)	5 (Extremely relevant)	0 (Don't know)
Lack of relevant and reliable data on the sustainability     credentials, performance and/or impact	0	0	0	0	0	0
Uncertainty/ambiguity about sustainability standards,     sustainability benchmarks, and sustainability eligibility criteria	0	0	0	0	0	0
Lack of internal resources and knowledge to implement and monitor sustainability standards	0	0	0	0	0	0
4. Lack of third-party verification or supervision	0	0	0	0	0	0
Inappropriate legal basis and tool to investigate and take legal actions against greenwashing	0	0	0	0	0	0
6. Other (please specify below)	0	0	0	0	0	0

Please specify 'Other':
50 character(s) maximum
Please briefly elaborate on your assessment:
4000 character(s) maximum
Question D.12: For institutions, which of the following types of tools and processes are used internally to address
greenwashing?
<ul> <li>Tools and processes for (only) greenwashing specifically</li> </ul>
Tools and processes related to regular business conduct, risk management and regulatory compliance
None
Please briefly elaborate on your assessment:
4000 character(s) maximum

Question D.13: For institutions, what are the most important tools and processes you have in place (or are planning to put in place) to limit and address greenwashing risk. [For each of the following items, please provide a score from 1 (i.e., 'Extremely irrelevant') to 5 (i.e., 'Extremely relevant'), or 0 ('Don't know').

# D.13.1. At institution level:

	1 (Extremely irrelevant)	2 (Irrelevant)	3 (Neither irrelevant/relevant)	4 (Relevant)	5 (Extremely relevant)	0 (Don't know)
Monitoring of factors and events that may give rise to reputational concerns	0	0	0	0	0	0
2. Code of conduct	0	0	0	0	0	0
Remuneration policies for sales staff that aim at mitigating the risk of mis-selling	0	0	0	0	0	0
4. Prudent communication for all sustainability -related communication	0	0	0	0	0	0
5. Internal control mechanism	0	0	0	0	0	0
6. Other (please specify below)	0	0	0	0	0	0

Please specify 'Other':	
50 character(s) maximum	

# D.13.2. At product/service level:

	1 (Extremely irrelevant)	2 (Irrelevant)	3 (Neither irrelevant /relevant)	4 (Relevant)	5 (Extremely relevant)	0 (Don't know)
Applying market guidance and/or standards that contribute to anchor definitions and criteria	0	0	0	0	0	0
2. Using external reviews and third verification parties	0	0	0	0	0	0
3. Establishing a clear list of eligible projects and activities for sustainability lending/finance	0	0	0	0	0	0
Clear new product approval process and policy that applies to sustainability products	0	0	0	0	0	0
5. Other (please specify below)	0	0	0	0	0	0

Please specify 'Other':	
50 character(s) maximum	
Please briefly elaborate on your assessment:	
4000 character(s) maximum	
Question D.14: In your opinion, to what extent is (or will) the EU regulations (or projects) on sustainable finance (e	).
g., Taxonomy regulation, EU Green Bond Standard, Eco-label project, SFDR and associated level 2 regulations,	
Pillar 3 ESG risks requirements under CRR, CSRD) help addressing greenwashing risk within EU banks,	
investment firms and payment service providers?	
Please also comment on the expected benefits as well as on the potential shortcomings you may see in these	
regulations/projects presently?	
4000 character(s) maximum	

Question D.15: Beyond the existing and forthcoming implementation of the EU sustainable finance regulations, what actions could be taken to further mitigate greenwashing risk? [For each of the following items, please provide a score from 1 (i.e., 'Extremely irrelevant') to 5 (i.e., 'Extremely relevant'), or '0' if you do not know].

	1 (Extremely irrelevant)	2 (Irrelevant)	3 (Neither irrelevant /relevant)	4 (Relevant)	5 (Extremely relevant)	0 (Don't know)
Develop further labels	0	0	0	0	0	0
Improve supervisory oversight	0	0	©	0	0	0
Develop regulatory guidance	0	0	©	0	0	0
Further increase transparency	0	0	0	0	0	0
5. Other (please specify below)	0	0	0	0	0	0

Please specify 'Other' here:
50 character(s) maximum
Please briefly elaborate on your assessment:
4000 character(s) maximum
On an optional basis, please upload any documents (reports, position papers, press articles) you deem relevant
for the purposes of EBA part of the survey on greenwashing:
E. EIOPA section of the CfE
L. LIOFA Section of the CIL
Greenwaching and its ricks in the insurance and pensions sectors
Greenwashing and its risks in the insurance and pensions sectors
Question E.1: Please outline below whether the occurrence of greenwashing can also lead to other risks for
insurance or pension providers (e.g., reputational risks, litigation risks, solvency risks):
4000 character(s) maximum
Internal monitoring of greenwashing (Targeted stakeholders for this set of questions: insurance
and pension providers)
<b>Question E.2:</b> Do you have governance processes to prevent and monitor greenwashing in your institution (e.g., sustainable finance committee)?
Yes
No, but you are planning to
No
Question E.3: Do you have internal tools to monitor greenwashing in your institution (e.g., systems and controls and
/or key risk indicators flagging potential greenwashing)?
O Yes
<ul><li>No, but you are planning to</li><li>No</li></ul>
Internal monitoring of greenwashing (Targeted stakeholders for this set of questions: insurance

intermediaries)

Preventing and monitoring greenwashing:

37

Question E.4: Do you have governance processes to monitor greenwashing in your institution (e.g., sustainable finance committee)?  Yes  No, but you are planning to
O No
Other considerations related to the Insurance and Pensions sector
Question E.5: For the insurance and pensions sector, please indicate if the following types of claims can in your view give rise to greenwashing:
Question E.5.1: Misleading claims about the impact of an entity, product or service on environmental or social factors (example: misleading claim about the impact of an entity's activities on the environment)  Ves  No  I don't know
Question E.5.2: Misleading claims about the financial impact of sustainability risks on the entity or on the performance of the product or service (example: misleading claim about the impact of a natural catastrophe on the financial performance of a product)  Yes  No  I don't know
Question E.5.3: If you said yes or no to questions 5.1 and/or 5.2, please explain your reasoning below:
4000 character(s) maximum
Question E.6: In your view is this situation greenwashing: An insurance/pension provider says that it is improving environmental and social factors via its investments in companies. This insurance/pension provider has consequential voting shares in various companies, but it does not use these voting shares to push these companies to become more sustainable.  Yes  No  I don't know
Question E.6.1: If you answered yes or no to question E.6 please explain your reasoning below: 4000 character(s) maximum
Question E.7: Are there any specificities related to greenwashing in the insurance sector that you would like to highlight? If so, please indicate them below:  4000 character(s) maximum

Question E.8: Are there any specificities related to greenwashing in the pension sector that you would like to highlight? If so, please indicate them below:  4000 character(s) maximum
F. ESMA section of the CfE
The ESMA-specific section of the survey below covers questions relevant to entities and products under ESMA's remit.
All financial market participants and issuers under the remit of ESMA are invited to provide answers to this section. Other stakeholders ranging from retail investors and consumers associations to NGOs and academia are also invited to participate to the extent the views and expertise provided are relevant to ESMA's activities.
Understanding the drivers and the scale of greenwashing risks
As stated previously, the drivers of greenwashing are multifaceted and better understanding them is critical to addressing the issue.
Question F.1. Which, of the elements listed below, do you consider to be the main driver(s) of greenwashing risks? [multiple answers possible]
a) New / innovative ESG products in rapidly evolving ESG markets
b) Entry of new participants such as issuers of ESG products, ESG rating or data providers, etc.
<ul><li>c) Lack of ESG expertise and skills of market participants</li><li>d) A rapidly evolving regulatory framework</li></ul>
e) Differing interpretations of the regulatory framework
Desire to exaggerate the sustainability profile at entity/product or service level
g) Competition (wanting to be better than a comparable issuer/product)
h) Lack of reliable data

Please elaborate briefly on the answer to question F.1

500 character(s) maximum

j) Other, please specify below

Perceived pressure on asset managers to remain competitive and a drive to develop more innovative products which may lead them to overstate the positive attributes of sustainable products. For existing products, firms may also label/categorise products without meaningful changes in the underlying investment strategies

i) Mismatch between retail investors' expectations and market participants' ability to deliver real-world impact

g) Competition - some firms and/or products may communicate about supposed green practices for fear of falling behind competitors.

Through the questions below, we seek to better understand which ESG aspect(s), which segment(s) of the sustainable investment value chain, and which asset class(es) or product category(ies) may be more prone to greenwashing risks, in relative terms.

Question F.2. As stated before, this CfE uses the term greenwashing broadly, covering sustainability-related claims relating to all aspects of the ESG spectrum. While the sustainable finance legislation gives more prominence to environmental aspects, we would like to understand which aspects of the ESG spectrum may be more prone to greenwashing risks, at this stage. Please rate the three aspects below from 1 to 5 (where 1 = very low occurrence; 2 = low occurrence; 3 = medium occurrence; 4 = high occurrence; 5 = very high occurrence)

	1 = very low occurrence	2 = low occurrence	3 = medium occurrence	4 = high occurrence	5 = very high occurrence
a) Environmental aspects	•	0	0	•	•
b) Social aspects	0	0	0	•	0
c) Governance aspects	0	0	•	0	0

<u>Question F.3.</u> Greenwashing may apply to claims at both entity- and/or product-level (including services). Based on your experience, we would like to understand which level may be more prone to greenwashing risks in various market segments. For each of the segments listed below, please select one of the four options.

	1) Greenwashing practices are more likely at entity-level	2) more likely at product /service- level	3) equally likely at entity and product /service levels	Not Applicable
Investment managers[1]  [1] For Investment Management, entity-level claims refer to claims made by asset managers under the scope of SFDR. Product-level claims refer to claims regarding investment products like investment funds.	•	•	©	
Investment firms[2]  [2] For investment firms, entity-level claims refer mostly to claims made by product distributors and manufacturers. Product-level claims refer to claims regarding: a) products: all financial instruments (within the meaning of Article 4(1)(15) of MiFID II) (b) services: portfolio management and investment advice.	•	•	•	•

[3] For Issuers' disclosure and governance, entity-level claims refer to claims made by issuers under the scope of NFRD, the upcoming CSRD and/or the Taxonomy Regulation (TR). Product-level claims relate to financial securities and instruments that fall under the remit of ESMA.	•	•	©	•
Benchmarks administrators[4]  [4] For Benchmarks, entity-level claims refer to claims made by benchmark administrators.  Product-level claims refer to claims regarding benchmarks.	•	•	•	•
Other	0	0	0	0

Please elaborate on	the answer	provided to c	uestion F.3
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1000 character	r(s) maximum			

<u>Question F.4.</u> For market segments which you see as more prone to greenwashing risks, please provide below any quantitative or qualitative data (and relevant links) you may have and that could help inform our understanding of the scale and frequency of potential greenwashing practices. You may also upload files if relevant in the next field.

7	uuu cnaracter(s) maximum

Annex to question F.4 - please upload any file, if applicable.

Question F.5. With regards to product-level sustainability-related claims, we want to better understand which asset classes, financial products categories may be more prone to greenwashing risks. For each of the asset classes and/or financial products regarding which your expertise is relevant, please provide a score from 1 to 5 (where 1 = very low occurrence; 2 = low occurrence; 3 = medium occurrence; 4 = high occurrence; 5 = very high occurrence of greenwashing).

	1 = very low occurrence	2 = low occurrence	3 = medium occurrence	4 = high occurrence	5 = very high occurrence	Not applicable
a) Equity (common shares, other equity instruments)	0	0	•	0	0	0
b) Fixed income (green bonds, social bonds and other use of proceeds (UoP) bonds, sustainability-linked bonds, common corporate bonds, common government bonds or other fixed income securities)	0	0	•	0	0	0
c) Derivatives (ESG derivatives including those with an ESG underlying and with an ESG performance target, other derivatives)	0	•	0	0	0	0
d) Alternative investments (infrastructure, private equity)	0	0	•	0	0	0
e) Funds: UCITS funds, AIFs, ETFs, Private Equity funds or other funds (e.g. Hedge Funds, ELTIFs)	0	0	•	0	0	0
f) Benchmarks: Paris-aligned (PAB), Climate transitioning (CTB) Climate Benchmarks, other climate benchmarks or ESG benchmarks	0	•	0	0	0	0
g) Other MiFID II instruments (e.g. securitisations)	•	0	0	0	0	0
h) Other products/services (please specify below)	0	0	0	0	0	•

Question F.6. Greenwashing practices can be transmitted over more than one segment of the sustainable finance value chain. Various options are described below representing various greenwashing transmission trajectories of sustainability-related claims, where the first entity is always the trigger with subsequent entities being either in the role of spreader and/or receiver of the claims. Based on you experience, we would like to understand which transmission trajectory may be more prone to greenwashing risks. For each trajectory listed below, please provide a score from 1 to 5 (where 1 = very low occurrence; 2 = low occurrence; 3 = medium occurrence; 4 = high occurrence; 5 = very high occurrence)

	1 = very low occurrence	2 = low occurrence	3 = medium occurrence	4 = high occurrence	5 = very high occurrence	Not applicable
a) Issuer X> Issuer Y[1]> Investor or benchmark administrator						
[1] At entity-level, Issuer Y might be claiming to engage with its suppliers, including Issuer X, about a given E or S topic (e.g. human rights violations). Assuming Issuer X makes misleading claims about this topic, these claims can thus be spread by Issuer Y			•	•	•	•
b) Issuer> Benchmark administrator> Investment manager> Investor	0	0	•	0	0	0
c) Benchmark administrators> MiFID II manufacturer (e.g. ETF provider)> Investment manager> Investor	0	•	0	0	0	0
d) Benchmark administrator> Investment manager> Investor	0	•	0	0	0	0
e) Investment manager> Institutional investment managers[2] > Investor	0		•			
[2] The institutional investment managers could select the first asset manager as an underlying investment in their products (e. g. fund of funds), which are then sold to final investors						
f) Investment manager> MiFID II Distributor (e.g. Investment firm)> Retail Investor	0	0	•	0	0	0

g) ESG ratings provider> Investment manager> Investor	0	0	•	0	0	0
h) ESG ratings provider> Benchmark administrator> Investor	0	•	0	0	0	0
i) Issuer> Investment manager> Investor	0	0	•	0	0	0
j) Issuer> MiFID II Distributor (e.g. Investment firm)> Retail Investor	0	0	•	0	0	0
k) Other (please specify below)	0	0	0	0	0	•

## Consideration of greenwashing risks by financial market participants and issuers

It appears that some industry players already perceive greenwashing as a source of potential risks for their own development and performance and have started to take action with the view to mitigate such risks. The following section seeks to <u>collect insights from financial market participants and issuers</u> on how they perceive greenwashing and on what action they take to address the issue at their level.

Question F.7. Does your organisation perceive greenwashing as a potential source of risk?

- a) Yes and we have started developing a structured approach to tackling the issue
- b) Yes, but we have not yet developed a structured approach to the issue
- C) No
- d) Other, if so specify

**Question F.7.1.** If you answered a) or b) to QF.7: what category of related risks do you anticipate could result from greenwashing issues? [multiple answers possible]

- a) Financial risks
- b) Reputational risks
- c) Legal risks
- d) Other, if so specify

**Question F.7.2.** If you answered a) or b) to QF.7: what types of potential negative impacts do you anticipate as a result of greenwashing issues?

4000 character(s) maximum

Reputational risks leading to investors withdrawing investments. Undermining brand image built up over time.

Financial risks - Loss of trust of existing and future clients leading to investors withdrawing investments.

**Question F.7.3.** If you answered a) to QF.7: What safeguards / risks mitigants have you (or are you planning to) put in place to address greenwashing risks?

4000 character(s) maximum

FSI have implemented an ESG Governance and Assurance Framework as a way to mitigate risks related to greenwashing. We have established governance structures including the long-standing Responsible Investment Steering Group and Global Investment Committee, as well as newly established ESG advisory groups and ESG communication oversight groups. The framework is designed to capture existing and emerging global ESG regulations and adds a layer of verification and assurance to any sustainability disclosures and any published marketing material containing sustainability-related information.

FSI also maintains a comprehensive Responsible Investment and Stewardship Principles Policy. The policy sets out the groups internal responsible investment governance including other areas such as sustainability risk and conflicts of interest. In addition, the policy describes and adequately explains how FSI considers and integrates sustainability-related information into the investment decision-making process, and FSI's corporate engagement and proxy voting on ESG-related matters.

Question F.8. Which industry initiative(s) do you see as instrumental in tackling greenwashing?

none identified

**Question F.9.** Which do you think are the market mechanisms that can help mitigate greenwashing risks (e.g. reputational issues) and how do you believe supervisors can help in this respect?

1800 character(s) maximum

We believe the continued evolution and iterative development of sustainable finance regulations and policy frameworks, including ongoing engagement with financial market participants and corporate entities, would prove beneficial in understanding what works for stakeholders such as participants and investors, and what needs to be re-evaluated. We understand the EU Commission will open a consultation on the review of SFDR in due course

**Question F.10.** Beyond what is already being done, what could policymakers and regulators do to alleviate greenwashing risks?

We would see National Competent Authorities playing a key role in tackling greenwashing through practical engagement with industry participants. This could take the form of NCA's communicating openly and frequently with specific industry representative bodies and industry participants on areas of concern, or where requirements are unclear, such as those around sustainable finance regulation.

#### **Contact**

**Contact Form**