# **Global Listed Infrastructure**

# The Tortured Infrastructure Department



Sophie Smith, Analyst Jessica Jouning, Portfolio Manager

For financial advisers and qualified/professional/institutional investors only

June 2024

Electric utilities in the US are experiencing significant demand growth, driven by data centers and Al

Investment is needed now: capital plans are increasing, driving subsequent earnings growth

Precision Scheduled Railroading (PSR) is still alive! Optimise costs AND grow freight volumes

# Value on the table at Norfolk Southern (NSC) following its activist proxy battle

Welcome to the Tortured Infrastructure Department... Private markets continue to buy listed infrastructure assets and earnings forecasts continue to trend up. However, your authors remain tortured by unresponsive valuation multiples and a lack of sleep from too many flights (as well as inspired by Taylor Swift's latest album The Tortured Poets Department).

We recently travelled through the US, meeting with 50 infrastructure management teams, regulators and customers in eight states from the utility, railroad, waste management, energy midstream and data center sectors. The insights from our respective trips, and implications for the team's portfolios, are shared below.

## **Utilities**

Key takeaways included:

- 1. utilities are experiencing unprecedented load growth<sup>1</sup>
- data centers and Artificial Intelligence (AI) are prioritising speed to market over clean energy, leading to increased gas investment and delays to coal-fired power plant retirements, and
- higher load is leading to upward revisions to utility capital plans, driving upside risk to their current rate base<sup>2</sup> and Earnings Per Share (EPS) growth expectations.

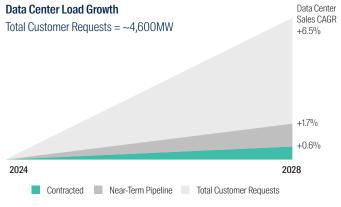
# Load, baby, load!

After decades of flat electricity demand for US utilities, the industry is now seeing unprecedented demand as growth in data centers / Al, electrification, onshoring and electric vehicles outweighs energy efficiency gains. One utility executive stated: "Seeing all these customers wanting 24/7 load and willing to pay for it – it is every utility's dream".

This demand is only expected to accelerate as the Al rollout continues. On our trip, we visited a data center in Atlanta, Georgia, one of the five epicentres of the current data center boom. The employees we met there highlighted that the pace of leasing demand growth is "astounding". All capacity currently under construction (425 megawatts / MW) is already sold out to 2027. In terms of how Al is boosting that demand, they said: "An average customer wants power density of 14-17 kilowatt-hours (kWh³). An Al customer now wants 70 kWh". Effectively, a five-fold increase.

As data centers (and especially Al-focused data centers) expand their footprint throughout the US, upward pressure on utility load forecasts will continue, owing to the amount of power required for processing and cooling. The following chart from Minneapolis-based electric utility Xcel Energy highlights the extent of this load growth.

# Xcel Energy's anticipated load growth from data centers



Source: Xcel Energy. Data as of 19 May 2024.

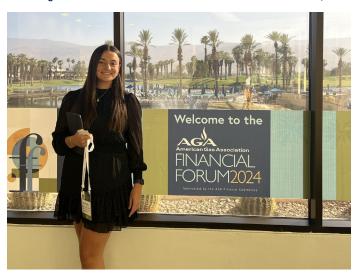
Data centers account for 4% of total US electric load today. Forecasts expect that to increase by 80-120%, to eventually make up between 6% and 10% of total US electric load by 2030 - with risk to the upside.

- 1. Increase in power demand over time.
- 2. The assets by which a regulated utility provides an electric, gas or water service; and on which it is allowed to earn a rate of return.
- 3. A kilowatt-hour is the energy delivered by one kilowatt of power for one hour
- Source: North American Electric Reliability Corp.

#### The EPA5 vs Al

As this load demand increases, data center priorities have changed. One executive said: "Data centers used to ask for 24/7 power, clean energy and low prices ...now they are just asking for 24/7 power". Attending the American Gas Association conference in California, one consistent message amongst utilities was that natural gas will continue to play an important role as more renewables come online, coal plants retire and competition for energy intensifies in the face of increased load. Natural gas represents a reliable source of backup power (especially with increased extreme weather events leading to power outages). It can also play a crucial role in meeting power needs during periods of peak demand.

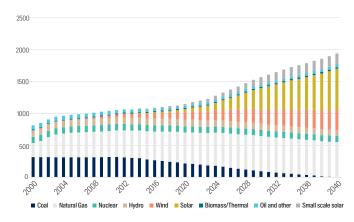
# Attending the American Gas Association conference in Palm Desert, CA



Source: First Sentier Investors May 2024

This backdrop sets up a potential clash between the EPA / climate change goals and Al's growing appetite for electricity. A utility executive said: "There is a significant amount of power [demand] coming and the administration is making it very difficult to build a new power plant". The question of whether the US government is willing to slow down the implementation of Al in order to reach its climate goals remains open. Our sense is that the US has decided that being at the forefront of Al is a key priority to them, and that climate goals may have to shift or take a back seat to allow this to happen. As you can see in the following chart, our forecasts assume an increase in natural gas generation between now and 2040.

# US electricity generation capacity (GWs)



Source: First Sentier Investors. Data as of 31 May 2024.

# **Upside risk to current forecasts**

As noted earlier, load growth is putting upward pressure on utility load forecasts. This is being reflected in turn in the Integrated Resource Plans (IRPs)<sup>6</sup> being filed by utilities. For example, in 2022 Georgia Power (a subsidiary of listed electric utility Southern Company) filed an IRP with forecast load growth of less than 400 MW between 2024 and 2031. In their 2023 IRP filing, the forecast load growth for the same period was 6,600MW (a 17 times greater increase).

These increases then flow through to utilities' investment plans, ultimately expanding the regulated asset base upon which each utility is allowed to earn a return. For example, Pennsylvania-based PPL Corp estimated that every new large data center requesting 1GW of power would require transmission grid upgrades costing at least US\$50-150 million. For PPL, every US\$125 million spent in this way equates to an additional 1% of EPS.

And the growth isn't all being driven by new-build data centers. Southern Company's CFO stated on the company's Q1 2024 earnings call that energy sales to data centers increased by 12% compared to the prior year; **three quarters** of this increase came from existing data centers.

As today's conversations with potential data center customers progress through to tomorrow's signed deals and construction commencements, utilities will see their rate base and earnings growth profiles trend upwards. We believe that over the next 12 months we will see material uplifts to existing IRPs because of this. Our portfolios are well positioned to benefit, with exposure to electric utilities including NextEra Energy, Southern Company, Dominion Energy, Duke Energy, Xcel Energy, AES Corp, Alliant Energy and Evergy.

- 5. US Environmental Protection Agency
- 6. Plans submitted by regulated utilities to their respective regulators, setting out how they intend to meet the expected long-term growth of demand with minimal cost.

## Regulation

On the trip, we met with utility regulators in Massachusetts (MA), Georgia (GA) and Illinois (IL). It was interesting to see how different states think about the holy trinity of energy – namely affordability, reliability and sustainability. GA is a pro-growth, business-friendly state. It takes a light-handed approach to regulation which emphasises reliability and affordability over sustainability. "We will roll out the red carpet for anyone that wants to do business in GA". Regulators in GA are keen to work with utilities to enable data center-driven economic development in the state. "Data centers will do good in the state. They will be good corporate citizens; they will donate to charity and sponsor our baseball teams". IL and MA are more focused on sustainability, with MA prioritising affordability and ensuring the utilities are not over-spending.

#### Visiting Georgia Power's Experience Center in Atlanta, GA



Source: First Sentier Investors May 2024

#### **Railroads**

On this trip we also met with Class I freight rail companies including Burlington Northern Santa Fe Railway (BNSF), Warren Buffett's unlisted railroad in the Western US; various trucking companies; shippers; and representatives of the American Association of Railroads (AAR).

Three key takeaways were:

- 1. Precision Scheduled Railroading (PSR) is still alive
- 2. Norfolk Southern (NSC) has a huge amount of untapped value, regardless of the recent proxy outcome, and
- 3. freight recovery expectations are now pushing into 2025, against an uncertain economic backdrop.

#### PSR is still alive

North American freight rail margins have declined in 9 of the last 10 quarters owing to muted volumes, negative labour productivity and persistent cost headwinds (inflation and labour). All three of these headwinds have recently started to turn into tailwinds, with expectations of sequential margin improvement in 2Q 2024 accelerating into the second half of the year. This represents a huge potential positive for rail valuations, given their historical correlation with margin improvement.

All Class I freight rail operators, except BNSF, believe that PSR is the right way to optimise existing assets. Following PSR principles allows railroads to increase efficiency and control costs, resulting in better service and safety levels and a higher network capacity, ultimately leading to top-line growth.

Consistently in our railroad meetings, management teams talked about velocity, cars online and terminal dwell – all service statistics that are improving and leading to  $\mathsf{OR}^7$  improvement. The rails are more similar than they are different; if one can get to an OR of 57 (the best-in-class metric currently) then they all can.

# Norfolk Southern improving service and cost metrics



Source: Norfolk Southern. Data as of 21 May 2024

Actions speak louder than words; recent changes in management remuneration frameworks show continued support for PSR. Margins had been removed from some of the rail companies' targets. This year saw the re-introduction of this OR metric (something we support, although we also like to see ROIC<sup>8</sup> and TSR<sup>9</sup> in these targets too!). Margin improvement remains a key component of rail EPS growth, combined with inflation-plus pricing, volume growth and regular share buybacks. We believe these factors can drive an annual EPS growth rate of 10%+ over the next 5 years.

- 7. OR (Operating Ratio) is defined as operating expenses as a percentage of revenue and is a key metric for PSR
- 8. Return on Invested Capital
- 9. Total Shareholder Return

#### **Norfolk Southern**

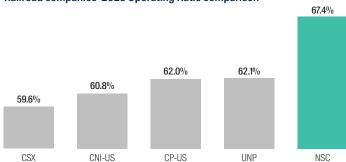
This was the first time that we had heard from Norfolk Southern's new Chief Operating Officer John Orr since the company's proxy battle outcome on May 9th. Recent improvement in service metrics indicate that he is already making positive changes to the operating model. After a very public struggle with activist investor Ancora Holdings over the last three months, three of NSC's 13 board members were ousted, including the Chair. Even though Ancora did not get the change in management that they proposed, this result sends a very clear message to the rest of the board, and the management team, that they now need to perform.

NSC is the last of the listed railroads to implement PSR. Its Operating Ratio, EPS growth and ROIC have consistently lagged those of its peers. Since 2019, costs have increased 12% and volumes are down 10% (the worst volume decline of all the rails) meaning they are using a much higher cost base to move lower volumes. Its "Purchased services and rents cost per 1000 GTM" was 22% higher in 2023 than that of its closest peer CSX Corp. NSC also has the worst service statistics and safety record in the industry. This equates to a margin gap compared to peers that is the largest we've ever seen.

Therein lies the opportunity. Looking forward, although NSC won the proxy fight, the pressure is now on them to deliver. If they succeed, then we believe its optimised earnings can be between 10% and 15% higher than the market currently expects. If they fail, then next year the likelihood of a management change is increased, and much-needed changes will be carried out by a new management team.

Either way, we believe that in three years we end up in the same place - with a better NSC than we have today, as it moves from industry laggard to industry average. As the firm executes on moving from a 70% OR (1Q 2024) to a 60% OR over the next 3 to 4 years (lower is better), and delivers on their plan of US\$400 million of cost savings within the first 1 to 2 years, the stock can see both valuation multiple and earnings upgrades. NSC board members have recently been buying the stock too, indicating that they also see value at the company.

# Railroad companies' 2023 Operating Ratio comparison



Source: Ancora Holdings. Data as of 15 April 2024

# Economy still uncertain and trucking market remains weak

Exactly a year ago, in the depths of the freight recession, we attended a similar transportation conference. The trucking market did not sound any better this trip than it did then. Trucking companies are still talking about over-capacity in the market which, combined with weak domestic intermodal<sup>11</sup> demand, is putting prices under pressure. Softer-than-expected 1Q 2024 data, muted seasonal freight trends and a weak volume outlook all seem to be pushing the freight recovery further out. It feels like the longest freight recession ever!

This matters most for the intermodal segment of the railroad companies. It affects both volumes and pricing, as railroads compete with trucking in this segment (15% discount to see conversions), especially in the Eastern half of the US.

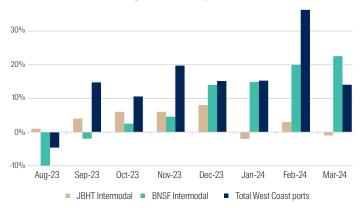
In contrast to domestic intermodal, international intermodal is seeing huge growth off the lows of 2Q 2023. Port of LA/LB<sup>12</sup> import volumes and rail international intermodal volumes are up by around 20% since then. This could be the result of some share shift from East Coast ports to the West Coast ahead of union negotiations. International intermodal is mostly transported by the rails, not the trucking companies. This is part of the reason for the huge disconnect between intermodal volumes of rail companies (for example BNSF) and trucking companies (for example JBHT).

<sup>10.</sup> Cost per volume metric, where purchased services and rents includes the costs of services purchased including the costs of operating facilities and equipment rentals. GTMs is gross ton miles which is movement of one ton of train weight over one mile.

<sup>11.</sup> The transportation of freight via an intermodal container, using multiple modes of transportation (e.g. ship, aircraft, rail / truck), without handling the freight itself when changing modes.

<sup>12.</sup> Los Angeles/Long Beach

## Intermodal volumes growth comparison



Source: Company reports and websites, First Sentier Investors. Data as of 31 March 2024.

Overall the truck market recovery looks to be pushed into 2025, but when this very long cycle does turn, the Eastern railroads like NSC and CSX should see outsized benefits compared to the other railroads.

# Water treatment plant asset tour, PA

The water industry in the US is currently going through significant change. For the first time in 27 years the US EPA has mandated new rules for PFAS<sup>13</sup> maximum contaminant levels. Simply put, this is to ensure that drinking water is cleaner and safer. However, it takes time and significant investment to comply with these new standards.

On this trip we visited Essential Utilities' largest water treatment plant in the US. This plant is located next to Pickering Creek Dam (see top left of the photo for the dam). It is one of 11 water treatment plants that Essential Utilities has in Pennsylvania. It can treat up to 55 million gallons of water per day (the equivalent of 3,000 swimming pools, for context!).

# Essential Utilities' Pickering Creek Water Treatment Plant, PA



Source: First Sentier Investors May 2024.

## **Trip overview**

During four weeks of combined travel we conducted four asset tours, met with regulators and staff from three state utility commissions and participated in over 50 research meetings. We came back more positive on portfolio holdings GFL Environmental, Norfolk Southern, Southern Company, Xcel Energy, Dominion Energy, NextEra Energy, AES Corp, Alliant Energy and Evergy. We are well positioned to benefit from utility industry dynamics, with upside risk to capital and growth forecasts. Additionally, portfolio holdings Norfolk Southern and GFL Environmental have scope to benefit from self-help and cost-out measures, regardless of what an uncertain US economy does in second half of 2024.

Key highlights from the trip included:

- Sophie visiting the Wolf Creek nuclear plant in Kansas.
  Did you know it generates 18% of the state's electricity?
- Jess hard hat in Philadelphia. Did you know the US EPA was established by Republican President Richard Nixon in 1970? How times have changed...
- Sophie eating cookies baked with a hydrogen oven (blended 20% hydrogen into their gas system) at the Hydrogen Home Pilot conducted by Sempra Energy. They tasted much better than regular cookies!
- Jess in-person meetings with management driving greater conviction in the investment thesis of new portfolio holding GFL Environmental

# The lowlights were:

- Sophie landing in Kansas at 1am and starting the next day of meetings at 6am
- Jess extreme weather events negatively impacting Q2 railroad volumes and our travel plans
- Sophie increased electricity load leading to increased emissions in the years ahead...
- Jess underwhelming size of takeover premium in Atlantica Sustainable Infrastructure offer from private infrastructure fund Energy Capital Partners
- Sophie no sighting of Travis Kelce in Kansas City

Company data obtained from company annual reports or other investor reports. Financial metrics and valuations are based on Bloomberg data. Data as of 31 May, 2024 unless otherwise noted. Reference to specific securities (if any) is included for the purpose of illustration only and should not be construed as a recommendation to buy or sell the same.

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